



ASSOCIATION OF
CHIEF POLICE OFFICERS

Chief Constables' Council

Minutes of the meeting held on Wednesday, 18 July 2013

1. ATTENDANCE

1.1 Present

CC Sir Hugh Orde	President
CC Nick Gargan	Avon and Somerset
CC Colette Paul	Bedfordshire
CC Simon Parr	Cambridgeshire
CC Dave Whatton	Cheshire
Commissioner Adrian Leppard	City of London
CC Jacqui Cheer	Cleveland
T/CC Bernard Lawson	Cumbria
DCC Alan Goodwin	Derbyshire
ACO Chris Haselden	Devon and Cornwall
CC Debbie Simpson	Dorset
ACO Gary Ridley	Durham
CC Simon Prince	Dyfed Powys
CC Stephen Kavanagh	Essex
DCC Rod Hansen	Gloucestershire
CC Sir Peter Fahy	Greater Manchester
T/CC Jeff Farrar	Gwent
DCC Craig Denholm	Hampshire
CC Andy Bliss	Hertfordshire
CC Justine Curran	Humberside
CC Ian Learmonth	Kent
A/CC Simon Edens	Leicestershire
ACC Keith Smy	Lincolnshire
ACC Chris Armitt	Merseyside
AC Mark Rowley	Metropolitan Police
AC Chris Allison	Metropolitan Police
CC Mark Polin	North Wales
DCC Simon Bailey	Norfolk
CC Adrian Lee	Northamptonshire
T/DCC Steve Ashman	Northumbria
CC Dave Jones	North Yorkshire
CC Chris Eyre	Nottinghamshire
CC Peter Vaughan	South Wales
CC David Crompton	South Yorkshire
ACC Julian Blazeby	Staffordshire
CC Douglas Paxton	Suffolk
ACC Stuart Cundy	Surrey
DCC Giles York	Sussex
CC Sara Thornton	Thames Valley (Chair)
CC Andy Parker	Warwickshire
CC David Shaw	West Mercia
CC Mark Gilmore	West Yorkshire
CC Patrick Geenty	Wiltshire

1. ATTENDANCE (cont.)

1.1 Present

CC Alfred Hitchcock	Ministry of Defence
CC Keith Bristow	National Crime Agency
CC Alex Marshall	Chief Executive, College of Policing
CC Ian Readhead	Chief Executive, ACPO

1.2 In attendance

Jane Dench	ACPO Director of Policy
Oliver Cattermole	ACPO Director of Communications
Richard Hamlin	Staff Officer to the ACPO President
Rose de la Cuesta	Minutes Secretary

1.3 In attendance for specific items

DCC Francis Habgood	Thames Valley
ACC Jon Boutcher	Hertfordshire
Chris Rampton	Home Office

1.4 Observer

Fiona Gaffney	Dorset
---------------	--------

OPEN SESSION

2. WELCOME AND APOLOGIES

2.1 Apologies were received from: Mr Creedon, Mr Sawyer, Mr Barton, Ms Davenport, Mr Marsh, Mr Cole, Mr Rhodes, Mr Murphy, Sir Bernard Hogan-Howe, Mr Mackey, Ms Dick, Mr Byrne, Mr Gormley, Ms Sim, Mr Baggott, Mr Cunningham, Ms Owens, Mr Richards, Mr Trotter, Mr House, Mr Pearce, Mr Griffiths and Mr Finnigan.

3. MINUTES OF THE PREVIOUS MEETING

3.1 The Minutes of the meeting held on 24 April 2013 were agreed as a true record.

4. MATTERS ARISING

4.1 Action log: Status report

4.1.1 Members noted and agreed the Council Action Log.

5. STANDING ITEMS

5.1 Presidential Update

5.1.1 The President welcomed Mr Vaughan as an ACPO Vice President as well as Mr Jones and Ms Paul to their first Chief Constables' Council meeting as Chief Constables.

5.1.2 Mr Creedon had recently provided evidence to the Home Affairs Committee regarding undercover policing and the President reported that he would be meeting the Policing Minister next week.

5.1.3 The President drew attention to recent media coverage which policing had received and indicated that over the long term he believed the public tend to judge the police on its ability to protect communities.

5.1.4 The President reported that Mr Baggott was extremely thankful for the support provided by forces amidst the recent riots in Northern Ireland. Regular mutual aid assistance to Northern

Ireland however came with additional training costs, which needed to be raised with the Home Office.

- 5.1.5 The President commended Tom Winsor's speech, which had been published and circulated to Chief Constables the day before.
- 5.1.6 Mr Readhead had been conducting a significant amount of work around lease arrangements and on finding cheaper accommodation for the ACPO Central Office, but had found nothing more competitive available in central London.
- 5.1.7 Interim funding for ACPO Headquarters had been secured and billing arrangements were now being dealt with. Close working with PCCs would continue to consider sustainability and future funding arrangements for the longer term.
- 5.1.8 Dates for the ACPO Winter Conference would shortly be finalised. The event would look at current operational policing challenges including national policing commitments and the Strategic Policing Requirement.

[Secretary's note: The '2013 Leading Change in Policing Conference & Exhibition' would be taking place from Wednesday, 20 November until Friday, 22 November 2013 at Whittlebury Hall, Northamptonshire].

- 5.1.9 Sir Peter added that further work needed to be conducted on understanding the relationship dynamics between PCCs and Chief Constables and the professional changes that had emerged as a result. Those present were invited to feed any concerns direct to Sir Peter.

Action: Members

- 5.10 Members noted the update and highlighted that changes in the roles of Chief Executives should also be part of any consideration.

5.2 Professional Committee Update

- 5.2.1 Mr Marshall reported that the inaugural meeting of the College of Policing Board had recently taken place. There was some misunderstanding about the role of the College and its Board Members and further work was therefore required in clarifying the Board's terms of reference.

- 5.2.2 Mr Marshall reported on the following:

- The legislation to embed the College of Policing in statute was currently being considered by Parliament
- The College of Policing Statement of Intent was anticipated to be published in September
- Marie Daniels was working on the detailed design for the College
- The new commissioning process was intended to be forward looking and priority focussed. Any pieces of work leading to significant changes in policing would be submitted for approval at Chief Constables' Council prior to final sign-off at the College of Policing Board
- A letter regarding revised Business Area terminology was circulated on 24 June to all Chief Constables. The new terminology was required to ensure inclusivity and the Police Superintendents' Association as well as the Police Federation had been very supportive in making this work. Certain terms of reference however, such as ACPO TAM and the ACPO Constitution would prove difficult to amend
- The College had recently published a number of documents, including the Criminal Justice Strategy and Action Plan, which was a good exemplar of an evidence based document

- Alternative accommodation for the College of Policing had been found at Southwark Bridge for less than half of the accommodation costs currently being charged by the Home Office
- The leasing arrangements for the Wyboston site had been extended for a year
- The College was looking into building regional centres to enable local geographical presence for forces
- The Bramshill site was currently for sale and was anticipated to be sold by March 2015
- There was currently a shortage of SCC applicants, especially women and BME candidates; however, applicants had another 3 weeks on which to apply
- The SCC course for the following year would be re-designed and discussed later that day in a separate meeting.

5.2.3 Members noted the update.

Items for information

6. POLICE ROLE IN PROSECUTIONS

- 6.1 Mr Eyre introduced a paper on behalf of Mr Rhodes which provided an update on recent developments surrounding police led prosecutions and how this fitted within the Criminal Justice reform work to streamline the end-to-end process for traffic cases.
- 6.2 Mr Eyre emphasised the simplicity, speed and cost efficiency of the process for traffic cases, but acknowledged that further work was required to understand any implications this might have on the police service and the need to provide an evidence-based approach in demonstrating any upstream savings.
- 6.3 Although in traffic cases any potential costs to the Service would in the very least remain cost neutral, it remained unclear whether the same could be said about other criminal matters. Members also raised the issue of integrity and ethics and highlighted the importance of having the necessary safeguards in place and ensuring that the public understood the rationale behind the process.
- 6.4 Mr Eyre highlighted that the police service would only be expected to deal with early guilty pleas and uncontested cases. It was added that both the CPS and the Home Office had been keen in getting this process in place in the face of the re-organisation of traffic admin cases and to ensure that cases were dealt with in a timely manner.
- 6.5 Members noted the update.

7. ACPO 'WEEKS OF ACTION'

- 7.1 Sir Peter introduced a paper which advised on the proposed national initiative to support coordination of force campaigns and suggested calendar of events. Sir Peter emphasised that the intention was to coordinate efforts, especially those which carried a national impact, and using the local, national and social media in highlighting any significant work.

[Secretary's note: The working title of 'weeks of action' for this initiative has now been replaced with 'In Focus'].

- 7.2 Forces would choose whether to participate but it would be useful to identify a SPOC from each force to assist in the development of a more informed debate about some of the events occurring within the policing environment.
- 7.3 Mr Cattermole added that the plans had been shared with the Communication Advisory Group; forces would choose whether to participate on a case by case basis but it was

acknowledged that many forces ran similar campaigns and that there were benefits in combining efforts between forces.

7.4 Mr Bristow confirmed that the National Crime Agency would like further engagement and Members suggested the following dates and events for possible inclusion:

- 18 October 2013 – Anti-Slavery Day
- 27 January 2014 – National Memorial Day
- 25 February 2014 – International Missing Children’s Day
- 8 March 2014 – International Women’s Day.

7.5 Those present were requested to identify SPOCs, at either ACC or Chief Superintendent level, and to ensure that the ACPO Press Office was advised of any SPOCs identified.

Action: Members

7.6 Members noted the update.

8. JOINT EMERGENCY SERVICES INTEROPERABILITY PROGRAMME (JESIP)

8.1 In the absence of Ms Owens, Mr Hall provided an oral update on the developments surrounding JESIP and sought Members’ support in delivering the aims of the Programme.

8.2 Mr Hall advised that the Programme carried strong Ministerial support and that the Home Office had provided 2-year funding for the delivery of the programme. There was therefore a clear expectation from Ministers that the Programme would be successfully delivered.

8.3 Mr Hall highlighted a few challenges which needed to be addressed in order for the Programme to be delivered. A guidance document would be released next week for consultation and training packages and exercise programmes would also be developed by the College of Policing for Scene Commanders and Control Room Officers. The Home Office expected training to be delivered by September 2013 and both the Fire and Ambulance Service have agreed to the timescales.

8.4 Members acknowledged the importance of ensuring training for Scene Commanders and a discussion developed which raised the following:

- Comparisons were made between JESIP and CBRN and it was noted that the former was not as well established as the latter despite being bigger in size
- The training programmes might prove challenging within the timescales provided
- There was a need to identify the problem that the Service was trying to solve and ensure that the solution was proportionate to the problems identified; it was suggested that a further debate at the College of Policing Professional Committee would prove useful
- Clarity was required on how this fitted into the policing curriculum in the context of the totality of demands currently being made on police service
- The pace of the Programme was considered slow and there was a need to emphasise that the complexities and challenges faced by the police service were wider than those of other Bluelight services; however, there was also a need to evidence the ability of Bluelight services to work together
- Forces needed to be advised of minimum training costs and clarity was required on who would be picking-up these costs.

8.5 Mr Hall was cautious of overlaps between JESIP and CBRN but highlighted that the former was more focussed on interoperability rather than integration. He added that on scene command training would be road tested next month and that further work would be conducted on identifying the end effect. Mr Hall would also be writing to Chief Constables in the next few weeks inviting Members’ support.

- 8.6 Members noted the update with the request that further clarity be sought on the rationale for the police service to engage in JESIP.

Action: Mr Hall

Items for decision

9. COLLEGE OF POLICING GUIDANCE ON RELATIONSHIPS WITH THE MEDIA

- 9.1 Mr Marshall introduced a paper on behalf of the President which requested Members' approval for the operational implementation of the College of Policing Guidance on Relationships with the Media.
- 9.2 Mr Marshall reported that the guidance formed part of the Service's response to the Leveson Inquiry and in particular how and when it named suspects. Members' attention were drawn to paragraph 3.4.8 and Mr Marshall emphasised that Chief Constables should make a record of the fact that they had met with a journalist. Mr Marshall further clarified that paragraph 3.6.1 did not entail that forces should have no engagement with the media if someone within its organisation had a personal relationship with a journalist. It was further clarified that the guidance was an operational document intended for police officers, although PCCs had been sighted on its development.
- 9.3 Members suggested that paragraph 3.4.8 should reflect that a note of the meeting would suffice, instead of having it recorded. Members further requested that the document be loaded on to the APP website.

Action: Mr Marshall

- 9.4 Members agreed the guidance document for implementation.

10. IPCC/ACPO MEDIA PROTOCOL

- 10.1 On behalf of the President, Mr Marshall introduced a paper which requested support for the IPCC/ACPO Media Protocol.
- 10.2 Mr Marshall reported that the IPCC was already implementing the protocol and drew attention to paragraph 3.2 of the document, which referred to the naming of police officers and staff subject to investigation or disciplinary proceedings, as well as paragraph 4.1 which highlighted the intention to publish investigation reports in future to ensure the promotion of transparency and secure public confidence.
- 10.3 Mr Marshall added that the document had previously been agreed by the College of Policing Professional Committee; however, the Chair highlighted that the document was an agreement with ACPO rather than the College, which focussed on operational, not professional issues.
- 10.4 Members noted that were some concerns over the naming of officers and staff under investigation. There were strong arguments for transparency but media headlines did not always reflect the findings of a case.
- 10.5 Mr Readhead added that consultation was taking place on this issue between the IPCC and the ICO. The IPCC may consult relevant forces prior to the naming of any of its officers or staff under investigation or disciplinary proceedings, but has also emphasised its independence and made very clear it would be making its own decision with regards to the naming of any officers and staff.
- 10.6 Members suggested that consultation was required with the Police Federation and Police Superintendents' Association before agreeing the document.

- 10.7 Members did not support the implementation of the protocol. The Chair clarified that this was a professional standards issue and remitted the document to Mr Cunningham and Mr Trotter for further work.

Action: Mr Cunningham/Mr Trotter

11. HMIC MONITORING OF FORCE PERFORMANCE

- 11.1 Mr Crompton introduced a paper on behalf of Mr Finnigan which drew attention to the current HMIC performance monitoring mechanism and requested Members to

- i. Note the assistance available within the Service to manage performance
- ii. Agree to use the Foresight data set as part of their wider performance management system.

- 11.2 Mr Crompton reported that not all forces were receiving performance data. The paper was intended to advise Members that the database was accessible via Lancashire Constabulary and that this was being regularly checked by the HMIC. It was further added that the College of Policing would be able to assist with any performance related issues.

- 11.3 Members supported the model, but some concerns were raised over the language that the HMIC were using, which some felt was outdated and reflected a mechanistic approach towards force performance. Members were therefore requested to provide any feedback concerning the HMIC direct to Mr Finnigan.

Action: Members

- 11.4 Members acknowledged the value of the performance database and agreed the recommendations contained in paragraph 4.1 of the paper and 11.1 above.

12. UPDATE ON THE NATIONAL UNIFORM MANAGED SERVICE

- 12.1 Mr Shaw introduced a paper which provided a summary of the recent developments surrounding the national uniform managed service.

- 12.2 Members supported the continuation of the project.

13. POLICE NEGOTIATING BOARD – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED

14. CRIMINAL JUSTICE REFORM OVERVIEW – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED

15. JUDICIAL SECURITY – REVIEW OF JUDICIAL HARASSMENT PROTOCOL – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED

16. PREVENT UPDATE – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED

21. ANY OTHER BUSINESS

21.1 Release of Images to the Press

- 21.1.1 On behalf of Mr Trotter, the Chair reminded those present of the value of an open approach to the release of images to the press in line with that agreed and set out within the ACPO policy on the release of images.

21.2 Water Cannon

21.2.1 Mr Shaw advised that a letter would be circulated the following week providing an update on the potential funding and deployment model for water cannons. Mr Shaw encouraged Members to keep their PCCs fully informed of developments.

Action: Members

21.3 Prime Minister's thanks to the police service

21.3.1 The President noted that the Prime Minister had recently thanked the police service for the magnificent job it was doing against the backdrop of reduced resources.

21.4 Home Secretary's Statement

21.4.1 Mr Polin highlighted that the Home Secretary had recently indicated that PCCs could in future seek oversight of other Emergency Services. The President agreed to seek information about the potential implications of this from the Home Office.

Action: President

22. DATE OF NEXT MEETING – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED