

Chief Constables' Council

Minutes of the meeting held on Thursday, 24 April 2014, at the CEOP Centre

Security classification:

RESTRICTED in part two

Disclosable under FOIA 2000:

Partially: Closed session - See Continuous Exemption Certificate

Force/organisation:

ACPO

Date created:

6 May 2014

Telephone:

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Attachments:

Notes of the meeting held on 23 April 2014

I. ATTENDANCE

1.1 Present

CC Sir Hugh Orde President
ACC Anthony Bangham Avon and Somerset
CC Dave Whatton Cheshire
Commissioner Adrian Leppard City of London
CC Jacqui Cheer Cleveland
CC Shaun Sawyer Devon and Cornwall

CC Shaun Sawyer Devon a
CC Debbie Simpson Dorset
CC Mike Barton Durham
CC Stephen Kavanagh Essex
CC Suzette Davenport Gloucest

Gloucestershire CC Sir Peter Fahy **Greater Manchester** CC Jeff Farrar Gwent CC Andy Marsh Hampshire CC Andy Bliss Hertfordshire DCC David Griffin Humberside ACC Rob Price Kent CC Steve Finnigan Lancashire DCC Simon Edens Leicestershire CC Neil Rhodes Lincolnshire DCC Andy Cooke Merseyside

AC Mark Rowley Metropolitan Police Metropolitan Police AC Cressida Dick CC Mark Polin North Wales CC Adrian Lee Northamptonshire Northumbria CC Sue Sim CC Dave Jones North Yorkshire CC Chris Eyre Nottinghamshire CC Peter Vaughan South Wales CC David Crompton South Yorkshire Staffordshire CC Michael Cunningham Suffolk CC Douglas Paxton Surrey DCC Nick Ephgrave T/CC Giles York Sussex CC Sara Thornton Thames Valley Warwickshire

CC Andy Parker
CC David Shaw
CC Chris Sims
CC Patrick Geenty
CC Matt Baggott
Warwickshire
West Mercia
West Midlands
Wiltshire
Police Service of Northern Ireland

CC Mike Griffiths
CC Alfred Hitchcock
Mr Phil Gormley
CC Mike Griffiths
Civil Nuclear Constabulary
Ministry of Defence
National Crime Agency

1. ATTENDANCE (cont.)

1.1 **Present**

CC Alex Marshall Chief Executive, College of Policing

Mr Ian Readhead Chief Executive, ACPO

1.2 In attendance

> Marie Daniels ACPO Chief of Staff

Tracy Edwards Staff Officer to the ACPO President Oliver Cattermole **ACPO Director of Communications** Paddy Cooper **ACPO Assistant Press Officer** Sherry Traquair ACPO Freedom of Information Officer **ACPO Programme Support Officer**

Richard Hampson Rose de la Cuesta ACPO Office Manager/Minutes Secretary

1.3 In attendance for specific items

DCC Russ Middleton Devon and Cornwall DS Brent Bottomlev National CT Policing

OPEN SESSION

2. **WELCOME AND APOLOGIES**

- 2.1 The President welcomed those present to the Chief Constables' Council meeting. He congratulated Mr Whatton on his imminent retirement and thanked him for his significant contribution to policing and the work of the Association. Mr Trotter also received special acknowledgement for his work on policing.
- 2.2 Apologies were received from: Mr Gargan, Ms Paul, Mr Parr, Mr Lawson, Mr Creedon, Mr Prince, Ms Curran, Mr Pughsley, Mr Murphy, Mr Mackey, Mr Allison, Mr Bailey, Ms Owens, Mr Gilmore, Mr Crowther, Mr House and Mr Bristow.

3. **MINUTES OF THE PREVIOUS MEETING**

3.1 The Minutes of the meeting held on 19 March 2014 were agreed as a true record.

4. **MATTERS ARISING**

4.1 **Action log: Status report**

- The action pertaining to the provision of funding for cross border operations was now being 4.1.1 led by DCC Andy Cooke.
- 4.1.2 Members noted and agreed the Council Action Log.

5. STANDING ITEM

- 5.1 Presidential Update including Conference
- There was substantial support for the ACPO Conference to be held at the Harrogate International Centre on 17-19 June 2014. The Police Public Bravery Awards would be held during the conference and those present agreed to donate funds towards the running of this event, in conjunction with existing sponsorship.

Action: Mr Crompton

5.1.2 The Department for International Development (DFID) has produced a best practice guide for international police deployments, which would be circulated in due course.

Action: Ms Paul

- 5.1.3 The Home Secretary had invited Chief Constables to a meeting on 23 June 2014. Members suggested that key topics for discussion should include the Strategic Policing Requirement (SPR), data comms, domestic violence/abuse, the new trends in crime and its funding implications.
- 5.1.4 In light of the HMIC presentation which took place the day before, there was support for further work with Police and Crime Commissioners (PCCs) in identifying the potential cost of implementing HMIC recommendations. Mr Finnigan undertook to work with Mr Gargan and the College of Policing in developing a costing framework and it was suggested that Business Area Heads put forward suitable members of staff to engage with the HMIC around this issue.

Action: Mr Finnigan, Mr Gargan and Mr Marshall

5.1.5 The President would write to HMCIC on this matter.

Action: President

5.1.6 Members <u>noted</u> the update.

Items for information

6. ACPO TRANSITION AND WORKING GROUP UPDATE

- The feedback raised by Chief Constables from the previous meeting of Council had been raised with the Implementation Board on 7 April 2014. The Chair of the Implementation Board would be circulating its rationale for not supporting the company limited by guarantee model as the legal structure for the new coordinating body. Further work was being conducted on progressing a host force arrangement for the new body, and given that the Home Secretary was keen to preserve the independence of the Chair, negotiations were now taking place with the MPS with regards to possible hosting arrangements for the Chair and the necessary support that he or she would require. The new body entailed that Chief Constables would be attending future Council meetings in their capacity as Corporation Soles. A meeting would be taking place next week with the Home Office to clarify the high-level functions for the new coordinating body.
- 6.2 The Implementation Board was supportive of the direction of travel regarding the national units and the meeting next week would also cover the requirements surrounding host force arrangements, business cases, section 22a agreements and governance arrangements. A host force model was also being explored for the National Police Coordination Centre (NPOCC) and the Home Office was keen to resolve this issue by September 2014.
- The final day of ACPO Conference would provide colleagues with a further opportunity to discuss these issues prior to a ballot being conducted in July 2014.
- 6.4 Council was keen to demonstrate an appetite for change; however, the following points were raised in discussion:
 - It appeared impractical to divorce NPOCC from the new coordinating body given that the Chair of the new coordinating body would also be the Head for NPOCC

- Clarity was required on the functions of CPOSA prior to conducting an electronic ballot in July
- The forthcoming ACPO Conference would provide an excellent opportunity to demonstrate what the new body would deliver and how it would differ from ACPO; however, a parallel process should also be considered with regards to identifying what colleagues might require the College of Policing to deliver.
- 6.5 Members noted the update.

7. CRIME STATISTICS PUBLIC ADMINISTRATION SELECT COMMITTEE

- 7.1 Council was advised that the UK Statistics Authority had removed the statistics mark and that the PASC report contained 40 recommendations to improve the measurement of crime. The HMIC integrity report would be published on 29 April and it was anticipated that this would highlight that there had been no deliberate mis-recording of crimes. However, if forces were to fail the audit based on compliance with Home Office Counting Rules, then Members were encouraged to exercise caution by investigating the rationale for the audit failure, as these may not necessarily be due to issues of integrity or misconduct.
- 7.2 Members noted the update.

8. FAST TRACK (PC-INSPECTOR) AND DIRECT ENTRY (SUPERINTENDENT)

8.1 An update was provided on fast track and direct entry flexible schemes. Those present were encouraged to put forward suggestions direct to the College in order for these to be considered in the overall design of both programmes. The National Crime Agency (NCA) requested that they form part of the education programmes for the fast track and direct entry schemes for senior investigators and it was agreed that the College would look into accommodating this request.

Action: Mr Marshall

8.2 Concerns were raised regarding timescales and the delay in advertising which could potentially impact on the calibre and diversity of the pool of applicants. There was a need to ensure that a structure was in place for the necessary assessments. It was acknowledged that this entailed a higher degree of preparation and Mr Marshall undertook to provide a further update at the next meeting.

Action: Mr Marshall

8.3 Members <u>noted</u> the update.

9. INTRODUCTION OF SCHENGEN INFORMATION SYSTEMS (SISII) TO THE UK

- 9.1 The Joint Operational Authority (JOA) was working closely with the implementation working groups within forces in preparation for the 'go-live' in October 2014. The College was developing the required training products and Authorised Professional Practice (APP) materials. The NCALT packages on general awareness and PNC access had also been developed and were currently being rolled out to forces. The majority of the data which would be uploaded on SIS II would go on automatically. The only exception would be European Arrest Warrants (EAWs), which would need to be validated by the National Crime Agency (NCA) and further work was being conducted with the UK SIRENE Bureau to ensure that processes were in place for the validation of those EAWs. The data captured by SIS II would ultimately increase public safety and reduce the level of police activity in locating and arresting foreign national offenders as they would be arrested at the point of entry to the UK.
- 9.2 Members <u>noted</u> the update.

10. CODE OF ETHICS

- 10.1 Members' feedback had been incorporated in the final draft of the Code of Ethics which would be presented to Parliament later this year. The Code had been summarised to a page and a half and a brief summary articulating any amendments from the original draft had previously been circulated to Chief Constables. A self-assessment has been produced and details of a model force has been provided. The College Communications team have also circulated warrant card size versions of the Code of Ethics and they would continue to provide further support in future.
- 10.2 In light of the forthcoming HMI inspection, the Chair of the College Board had previously explained to the HMCIC that forces should not be inspected against the Code of Ethics, especially as this was yet to be presented to Parliament and that the forthcoming inspection should only focus upon issues of leadership and integrity, not the Code of Ethics. The Chair of the College Board was prepared to put this in writing.

Action: Mr Marshall

- 10.3 Chief Constables were asked to create a culture which would encourage staff to use the Code of Ethics as the framework for resolving ethical dilemmas and making ethical decisions. The Code was a product of extensive consultation and was widely supported by a number of bodies in the policing family.
- 10.4 Members were encouraged to attend a workshop that would be taking place on 6-7 May in Ryton, which aimed to assist in the development of practical advice for those embedding the Code of Ethics within their forces, as well as demonstrate the commitment of the police service to implementing the Code of Ethics.
- 10.5 Members <u>noted</u> the update.

Item for discussion

11. PIP REVIEW RECOMMENDATION REPORT

- 11.1 The recommendations were presented for discussion and Members' views were sought on the feasibility of implementing the recommendations contained within the report prior to its submission to the Professional Committee. The recommendations were aligned with Continuous Professional Development (CPD) and were fundamentally about the supervision, management and leadership, as well as the ethics and integrity surrounding the value of investigations.
- 11.2 The following were highlighted in discussion:
 - The use of Hydra formed part of the Senior Investigating Officers' Development Programme (SIODP) and an alternative was required for those forces that did not own Hydra Suites
 - There was some flexibility of skipping PIP level II to PIP level III and the fast track and direct entry team would be asked to look into PIP to ensure a consistent approach

Action: Mr Marshall

The recommendations were fundamentally about investigations, not detectives. Every
force should have a quality review function to ensure the production of quality materials
for submission to the CPS, as the cost of failure and rectifying inadequacies around
investigations were significant

 Clarity was required on costing implications, which should also articulate the costs of not acting on the recommendations; it was suggested that a template for a costing framework be developed.

Action: Mr Sawyer

11.3 Members <u>noted</u> the update and <u>agreed</u> that this be progressed by the Crime Business Area and College of Policing.

Items for decision

- 12. PRINCIPLES AND GUIDANCE ON THE USE OF BODY WORK VIDEO
- 12.1 This item was withdrawn.
- 13. MOU BETWEEN NABIS AND THE POLICE FORCES AND PARTNER LAW AGENCIES SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED
- 14. NATIONAL SECURITY DETERMINATIONS GUIDANCE DOCUMENT SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED
- 15. ANY OTHER BUSINESS
- 15.1 Government Security Classification (GSC) Impact Assessment status to date
- 15.1.2 A Home Office briefing note was circulated which provided an update on the impact of implementing the GSC policy. The three-tier classification structure would lead to greater clarity and cost savings, whilst continuing to protect data. Those present were encouraged to contact Mr Barton with any concerns and to share the briefing document with relevant staff. A formal paper would be submitted to the next meeting of Council.

Action: Mr Barton

- 15.2 Holmes
- 15.2.1 There had been two failed procurement processes for Holmes III, principally due to the demise of the NPIA, which to some extent removed forces from procurement within central government rules. Forces would no longer be allowed to use Holmes II from September 2014. Mr Barton undertook to negotiate with government on forces' behalf by identifying a cost effective interim solution for a period of 18 24 months from September of this year.
- 15.3 Roads Policing
- 15.3.1 Operation Trivium II has been successful and the interim results would be published on the ACPO intranet site.

Action: Ms Davenport

- 15.4 <u>Criminal Justice Business Area Update</u>
- 15.4.1 The impact of the changes currently taking place in the Criminal Justice System (CJS) would present significant expectations on the police service. A single national programme was required to raise police standards as well as support the work that the CPS was conducting in transforming criminal justice. There was a need to create a stronger and better platform to engage with national bodies so to ensure that the police service had an equal voice in shaping the future of criminal justice. A paper would be submitted to the Professional Committee and Chief Constables' Council in due course.

Action: Mr Eyre

15.4.2 Members suggested that a longer session on the future of the CJS be scheduled for either the forthcoming ACPO Conference or at a future Chief Constables' Council meeting.

15.5 CPOSA

- 15.5.1 The final draft of the Protocol on the use of S.38 was intended to be presented at the Association of Police and Crime Commissioners (APCC) Annual General Meeting (AGM) meeting in July and those present were encouraged to make a strong recommendation that Police and Crime Commissioners (PCCs) adopt the Protocol.
- 15.5.2 The CPOSA legal expenses insurance was currently under negotiation. There were likely to be financial implications for chief officers; however, work was being conducted to limit this to around S.38 and S.39. The level of risks covered by force insurance were not the same as those covered by the CPOSA legal expenses insurance scheme and those present were requested to delay any local negotiations amongst chiefs, solicitors and PCCs until the issue was discussed at the forthcoming APCC AGM meeting.

Reasons for Non- or Partial Disclosure under Freedom of Information Act 2000

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Is this document partially disclosable? YES

For evidence and rationale, please contact the ACPO Central Referral Unit.